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240 whether such confiscation is warranted, or if and when the
241 press card is to be returned.

242 26. Each of these categories of violations, consid-
243 ered separately and together as a whole, demonstrates the exis-
244 tence of a policy, custom, and practice of the NYPD and the
245 City which is contrary to the NYPD Media Guidelines and vio-
246 lates the rights of Plaintiffs and other members of the press
247 under the First and Fourteenth Amendments of the United States
248 Constitution and under article I, section 8 of the Constitution
249 of the State of New York. Specific instances of such viola-
250 tions are recounted below.

251 THE NYPD'S PRACTICE OF PHYSICALLY
252 BLOCKING CAMERAS

253 27. Police interference with photographers and re-
254 porters associated with Plaintiffs and other news agencies has
255 become commonplace in recent years. Police Officers regularly
256 block camera lenses and/or photographers' or camerapersons'
257 view of the scene of a crime, fire, accident, or demonstration,
258 even when there is no threat to public safety and the photogra-
259 phers and camerapersons are not interfering with the NYPD's law
260 enforcement function in any way. The following incidents are
261 examples of such misconduct:

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262 (a) On or about October 17, 1998, New York Times
263 photographer Nancy Siesel waited at the entrance of City
264 Hall in Manhattan to get pictures of baseball player Sammy
265 Sosa at a parade given in Mr. Sosa's honor. As Mr. Sosa's
266 float approached, NYPD officers surrounded Mr. Sosa and
267 deliberately blocked Ms. Siesel from taking Mr. Sosa's
268 photograph, raising their arms to block her line of sight
269 and physically pushing Ms. Siesel out of the way. Ms. Si-
270 esel was also pushed by defendant Giuliani's Press Aid
271 Manny [insert last name], who told Ms. Siesel to "get the
272 [expletive] out of the way," because she had already taken
273 enough pictures along the parade route.

274 (b) On or about October 11, 1998, at the Hispanic
275 Columbus Day Parade in New York City, NYPD officers, with-
276 out provocation, pushed and physically blocked Daily News
277 photographer David Handschuh and other photographers from
278 the New York Post and UPI as they were attempting to get
279 photographs of Antonio Banderas and Melanie Griffith. The
280 photographers did nothing to pose a security risk in any
281 way and did nothing to interfere with the police officers'
282 job of keeping the parade safe and orderly.

283 (c) On or about March 17, 1998, at the St. Patrick's
284 Day parade in New York City, an NYPD officer pushed WNBC

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285 cameraman Carmine Aloiso and covered his camera lens, as
286 Mr. Aloiso and New York Press Club President and WNBC re-
287 porter Gabe Pressman tried to tape the arrest of a group
288 of protesters. Neither Mr. Aloiso nor Mr. Pressman was
289 doing anything to interfere with the work of the police or
290 to endanger anyone.

291 (d) On or about December 5, 1997, an NYPD officer
292 blocked the camera lens of Daily News reporter Robert
293 Spenser, as Mr. Spenser was trying to take pictures at the
294 scene of a subway brawl and stabbing. Mr. Spenser was not
295 endangering anyone by attempting to take photographs of
296 the scene and was not disrupting the work of the police in
297 any way.

298 (e) On or about May 25, 1997, Daily News photogra-
299 pher Susan Watts arrived at the scene of a subway suicide
300 at the 34th Street station for the No. 1 train in Manhat-
301 tan. Ms. Watts, along with photographers from the New
302 York Post and the V & P News Service, was taking pictures
303 of the scene from a separate platform across the tracks
304 from where emergency workers were located. As a small
305 crowd of civilians started to develop around the photogra-
306 phers to observe the scene, NYPD Officer Reed (Shield No.
307 10486) and one other officer started pushing everyone back

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308 while telling the photographers, "We don't want this pho-
309 tographed," and "Do not shoot this!" Officer Reed then
310 declared that the NYPD was "clearing all civilians from
311 the scene." Ms. Watts and the other photographers showed
312 the officers their press cards and explained that they
313 were working press and not bystanders. The officers re-
314 sponded by physically pushing Ms. Watts and the other pho-
315 tographers away and blocking their cameras. When Ms.
316 Watts asked Officer Reed to speak to his commanding offi-
317 cer, he abruptly told her to find him herself.

318 (f) On or about March 12, 1997, Daily News photogra-
319 pher Jon Naso and New York Post photographer Luiz C.
320 Ribeiro were both covering the arrival of the casket of
321 slain rap singer Biggie Smalls (The Notorious B.I.G.).
322 The corpse was being dropped off for preparation, and as
323 there was no service scheduled, there were no family mem-
324 bers present. At the request of NYPD Officer Murray of
325 the Department of Public Information, Messrs. Naso and
326 Ribeiro agreed to position themselves on the north side of
327 East 81st Street in Manhattan, approximately 50 feet west
328 of Madison Avenue, where they were told by Officer Murray
329 they could observe and photograph the arrival of the cas-
330 ket. When the casket arrived, a Lt. O'Connor of the NYPD,
331 who was standing between the hearse and the photographers.

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332 ordered three police officers who were posted on the south
333 side of East 81st Street to cross the street and stand
334 shoulder to shoulder with their backs to the photographers
335 in order to block the photographers' view of the casket.
336 Neither Mr. Naso nor Mr. Ribeiro was able to get a photo
337 of the arrival of the hearse.

338 (g) On or about March 2, 1997, Daily News photogra-
339 pher David Handschuh arrived at the scene of a car acci-
340 dent on the Northbound Henry Hudson Parkway, approximately
341 50 feet north of the entrance on W. 158th Street. Mr.
342 Handschuh attempted to take photographs of the accident
343 from more than 50 feet away from the scene, so that he
344 would not interfere with the emergency workers' job. Mr.
345 Handschuh was not able to photograph the scene, however,
346 because Sgt. Wilcox of the 13rd Precinct of the NYPD
347 (Shield No. 2149) instructed another Police Officer
348 (Shield No. 24421) to block Mr. Handschuh's view of the
349 accident scene. The second officer completely blocked Mr.
350 Handschuh's view, while stating, "I'm not going to let you
351 take photos of that injured woman," and asking "Didn't you
352 get enough blood today?"

353 (h) On or about February 23, 1997, WCBS-TV cameraman
354 Barry Weiss and other members of the press stood outside

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355 the Empire State Building in Manhattan in an attempt to
356 get pictures of gunshot victims being brought down from
357 the Empire State Building onto Fifth Avenue. As the vic-
358 tims were brought out into the street, the Police stood in
359 front of Mr. Weiss' camera and blocked him from getting
360 pictures. Mr. Weiss tried moving to the left and to the
361 right, but the Police Officers moved with him in order to
362 block his view. When Mr. Weiss tried other vantage
363 points, one of the Police Officers put his hand over Mr.
364 Weiss' camera lens. At no point was Mr. Weiss interfering
365 with the police or medics in any way. The Police eventu-
366 ally forced Mr. Weiss and the other members of the press
367 into a designated "pen" from which they could not see any-
368 thing.

369 (1) On or about August 23, 1996, Daily News photog-
370 rapher Susan Watts approached the scene of a double murder
371 on Overlook Terrace, between 187th and 189th Streets in
372 Manhattan. As soon as Manhattan Homicide Task Force De-
373 tective O'Callaghan saw her cameras, he ordered Ms. Watts
374 to leave the scene immediately, even though she had not
375 crossed any police lines and was not interfering with the
376 police investigation. Detective O'Callaghan threatened to
377 take Ms. Watts' press card if she took any photographs and
378 told Ms. Watts that it did not matter that she was on a

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379 public street. Ms. Watts called Detective Mark Patterson
380 of the Office of the Deputy Commissioner of Public Infor-
381 mation (the "DCPI") on her cellular phone and received as-
382 surances from Detective Patterson that she had every right
383 to photograph the scene and that he would ensure the re-
384 turn of her press card if anyone tried to stop her from
385 doing so. In light of these assurances, Ms. Watts began
386 to photograph the crime scene. As soon as Ms. Watts
387 started to take photos of the scene, Detective O'Callaghan
388 instructed the police officers at the scene to block Ms.
389 Watts' view. At the direction of Detective O'Callaghan,
390 the police officers lined up in front of Ms. Watts' camera
391 and prevented her from taking photographs of the crime
392 scene.

393 (j) On or about July 8, 1996, Daily News photogra-
394 pher Susan Watts was photographing the scene of a car ac-
395 cident at 60th Street and Madison Avenue in Manhattan.
396 Ms. Watts was standing a considerable distance away from
397 the accident as to avoid interfering with the medics tend-
398 ing to struck pedestrians. As Ms. Watts was photographing
399 the scene, Police Officer Rawdon of the 19th precinct of
400 the NYPD charged at her, grabbed the lens of her camera,
401 and covered it while she was attempting to take more pho-
402 tographs. While his hand was covering Ms. Watts' camera

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403 lens, Officer Rawdon shouted, "Get the [expletive] out of
 404 here! Get the [expletive] back!" When Ms. Watts at-
 405 tempted to explain to Officer Rawdon that she was simply
 406 doing her job, Officer Rawdon responded by screaming "I
 407 don't give a [expletive]!" Ms. Watts eventually got her
 408 camera loose from Officer Rawdon's grip and photographed
 409 him. After he realized that he had been photographed, Of-
 410 ficer Rawdon finally walked away and left Ms. Watts alone.

411 28. The foregoing conduct by the NYPD, as illus-
 412 trated by the above examples, is contrary to the NYPD Media
 413 Guidelines' requirement that police officers "will NOT inter-
 414 fere with the video taping or the photographing of incidents in
 415 public places. Intentional interference such as blocking or
 416 obstructing cameras or harassing the photographer constitutes
 417 censorship." (NYPD Media Guidelines at 2) (emphasis in origi-
 418 nal) It is also inconsistent with the First Amendment and New
 419 York State Constitution.

420 THE NYPD'S USE OF THE PRESS "PENS"
 421 AND SIMILAR RESTRICTIONS

422 29. The NYPD regularly confines photographers, cam-
 423 erapersons, and other members of the press to pens or other ar-
 424 eas from which they cannot even see, let alone take pictures
 425 of, the newsworthy events they are attempting to cover. The

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426 NYPD engages in this practice even when there is no threat to
427 public safety and the photographers and camerapersons and not
428 interfering with the NYPD's law enforcement function in any
429 way. The following incidents are examples of such misconduct:

430 (a) On or about February 24, 1999, New York Times
431 photographer Jim Estrin covered a demonstration concerning
432 the fatal police shooting of immigrant Ahmed Diallo at the
433 Bronx County Courthouse at 161st Street and Grand Con-
434 course. The demonstrators were kept behind barricades in
435 front of the courthouse, and the sidewalk in front of the
436 courthouse and the stairs of the courthouse were empty ex-
437 cept for NYPD officers. The press pen was set up inside
438 the demonstration area in such a way that the press could
439 not see the front of the demonstrators. When the demon-
440 strators faced the speakers, their backs were to the pho-
441 tographers. Mr. Estrin and other members of the press
442 were not permitted to take photos from outside of the pen,
443 which failed to provide meaningful access to the event.
444 The sidewalk and stairs -- which were in a good position
445 to see the demonstrators -- remained empty.

446 (b) On or about February 1, 1999, Daily News photog-
447 rapher David Handschuh, Daily News staff writer Rafael Ol-
448 meda, and camera crews from WCBS, WNBC, WABC, WOR, and

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449 WPIX were at Baychester Avenue in the Bronx covering the
450 aftermath of a fire. After the fire had been extinguished
451 for some time and all of the victims had been removed from
452 the scene, for no apparent reason, NYPD officers forced
453 all of the members of the press to move from where they
454 were standing -- which was already approximately 100 feet
455 away from the building. The officers moved the reporters,
456 photographers, and camera crews down the block and onto
457 the sidewalk behind a fire truck, where they could not see
458 the fire scene at all. The officers then marked off this
459 area as the press "pen" by roping it off with crime-scene
460 tape and stood alongside the area to prevent the members
461 of the press from leaving.

462 (c) On or about November 9, 1997, Daily News photog-
463 rapher David Handschuh was removed by NYPD officers from a
464 private residence near the scene of a disaster drill, de-
465 spite the fact that Mr. Handschuh had the consent of the
466 owner and was doing nothing disruptive. The officers or-
467 dered Mr. Handschuh to move to a press pen which they had
468 set up around the corner, from which there was no visual
469 access to the scene.

470 (d) On or about May 1, 1997, Daily News photographer
471 Budd Williams, AP photographer _____ Karp, New York Post

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472 photographer Wilbur Funches, New York Times photographer
473 John Sotomeyer, and others were at the corner of Longfel-
474 low Avenue and 165th Street in the Bronx at the scene of a
475 homemade bomb explosion. The NYPD officers corralled the
476 photographers into press pens on the sidewalk, which were
477 far away from the scene. The photographers were not per-
478 mitted to leave the pens, and their view of the scene was
479 obstructed by the officers and firemen. The officers pro-
480 gressively moved the photographers' pen further and fur-
481 ther away from the scene until they could not see any-
482 thing. Only a few photographers and camerapersons, who
483 were selected by the officers, were permitted to leave the
484 pen and take unobstructed photos of the scene.

485 (e) On or about January 14, 1997, at the scene of a
486 murder of a cab driver at the corner of 10th Street and
487 Third Avenue in Manhattan, a DCPI officer placed Daily
488 News photographer Jim Hughes and other members of the
489 press in a poorly situated pen and then had an NYPD van
490 move in front of the pen to further obstruct their view.
491 None of the photographers were interfering with the police
492 investigation in any way. [Note: Confirm correct loca-
493 tion. Compare 2/4/97 Press Club letter to Safir with en-
494 try #40 in 4/21/99 memo.]

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495 (f) On or about July 16, 1996, on the Northeast cor-
496 ner of Broadway and West 102nd Street in Manhattan, Daily
497 News photographer David Handschuh and a WABC cameraman
498 were forcibly removed by NYPD Sgt. DiBenedetto of the
499 34th Precinct from a donut shop across the street from
500 where a man barricaded himself in the basement of a store,
501 despite the fact that Mr. Handschuh and the cameraman had
502 the permission of the donut shop employees to be there.
503 Sgt. DiBenedetto told Mr. Handschuh that he was removing
504 him and the cameraman "for their own safety." Upon infor-
505 mation and belief, members of the general public were per-
506 mitted to stay in the donut shop. Sgt. DiBenedetto
507 forced Mr. Handschuh and the cameraman to stay in a press
508 pen, which was more than a block away from the crime scene
509 and provided no visual access to the scene at all.

510 (g) On or about June 12, 1996, Daily News photogra-
511 pher David Handschuh and WABC cameraperson Barbara LaPorre
512 were denied access to a fire scene in Chinatown by NYPD
513 Sgt. Beckman of the 5th Precinct. Despite the fact that
514 both Mr. Handschuh and Ms. LaPorre had press cards that
515 entitled them to cross police and fire lines and that Mr.
516 Handschuh is an honorary New York City Fire Department
517 ("FDNY") officer with the ability to cross fire lines.
518 Sgt. Beckman ordered them and other media representatives

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519 to stay away from the fire scene at a place where they
520 could not see or photograph it.

521 (h) On or about May 29, 1996, Daily News photogra-
522 pher Gerald Herbert was covering a three-alarm fire on
523 West 53rd Street in Manhattan. Mr. Herbert was standing
524 well back from the scene of the fire, with several FDNY
525 officers, who did not object to his presence. Although
526 the FDNY officers had no complaints and Mr. Herbert was
527 nowhere near the firefighters, two NYPD officers told him
528 to leave because he was obstructing the firefighters. The
529 officers then told him that he had to leave because of the
530 threat of fumes, even though the FDNY officers standing
531 near him were not wearing masks and had cited no safety
532 reason for removing Mr. Herbert. The police officers
533 threatened to take Mr. Herbert's press card and then
534 physically removed him to a spot from which he could not
535 get any photographs of the scene.

536 30. The foregoing conduct by the NYPD, as illus-
537 trated by the above examples, is contrary to the NYPD Media
538 Guidelines' acknowledgment that "Working Press Cards clearly
539 state, the bearer 'is entitled to cross police and fire lines.'
540 This right will be honored and access will NOT be denied."
541 (NYPD Media Guidelines at 2) (emphasis in original) It is also

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542 inconsistent with the First Amendment and the New York State
543 Constitution.

544 CONFINING THE PRESS TO "PENS" WHILE PERMITTING
545 THE GENERAL PUBLIC FULL ACCESS TO THE SCENE

546 31. While the NYPD Media Guidelines provide that the
547 media should be granted ~~more~~ access to crime, fire, accident,
548 and emergency scenes than the general public, in recent years
549 the NYPD has regularly discriminated against the press by con-
550 fining photographers, camerapersons, and other members of the
551 press to pens or other areas from which they have limited ac-
552 cess to a newsworthy event, while providing the public with
553 full access to the scene. The NYPD engages in this practice
554 even when there is no threat to public safety and the photogra-
555 phers and camerapersons were not interfering with the NYPD's
556 law enforcement function in any way. The following incidents
557 are examples of such misconduct:

558 (a) On or about [insert date], New York Times pho-
559 tographer Eddie Keating went with Syracuse University
560 graduate student and New York Times intern, Eddie Holt-
561 ston, to Times Square in Manhattan to cover a story con-
562 cerning billboards being blown off of Times Square build-
563 ings, which forced the NYPD to close Times Square to ve-
564 hicular traffic. When they arrived on the scene, Messrs.

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565 Keating and Holtston attempted to cross 42nd Street to get
566 a good view of what was happening at the scene. After
567 producing his press pass for a police officer, Mr. Keating
568 was told the press was restricted to the side of the
569 street that he was already on. Forced to stay within this
570 restricted area, Mr. Keating instructed Mr. Holtston --
571 who did not have official press credentials -- to cross
572 the street in order to get a better shot. The young in-
573 tern followed Mr. Keating's advice and while crossing the
574 street took a photograph of a large piece of the billboard
575 being blown from the side of the building, showing police
576 officers trying to keep it from striking anyone. Given
577 the location of the press pen, Mr. Keating was unable to
578 get a good photo. The intern's photograph ran on the
579 front page of The New York Times.

580 (b) On or about [insert date], New York Times pho-
581 tographer Andrea Mohin was covering a raid by the FBI/NYPD
582 Terrorism Task Force of a "bomb factory" on Fourth Avenue
583 in Brooklyn. The NYPD kept all photographers behind a
584 cordon that was approximately two and one-half blocks
585 away. The police permitted the general public, however,
586 to walk within a block of the scene. Given the lack of
587 access to the scene, Ms. Mohin sought and obtained permis-
588 sion from a nearby resident to get up on the roof of his

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589 building which provided an excellent vantage point from
590 which to take photos. While Ms. Mohin was up on the roof,
591 an NYPD officer spotted her and physically came up to the
592 roof and escorted her down. Residents of the apartment
593 building were permitted to remain on the premises and were
594 not asked to leave for safety reasons.

595 (c) On or about March 18, 1999, New York Times re-
596 porter Nancy Siesel, Daily News photographer David Hand-
597 schuh, and other members of the press were covering a pub-
598 lic protest, led by Rev. Al Sharpton and held at One Po-
599 lice Plaza in Manhattan, concerning the fatal police
600 shooting of immigrant Ahmed Diallo. The NYPD set up a pen
601 for the press and refused to allow Ms. Siesel or Mr. Hand-
602 schuh to remain with the public outside of the pen, even
603 though the public's view of the demonstration was better
604 outside the pen than the press' view was from within. In
605 another incident during the Diallo protests, a police of-
606 ficer actually grabbed Newsday reporter Graham Raymond
607 from behind and pushed him into a pen.

608 (d) On or about January 17, 1999, Daily News photog-
609 rapher Jon Naso was attempting to cover a religious cere-
610 mony in Battery Park when the NYPD officer forced him to
611 stand behind other members of the press in a designated

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612 pen. The general public had a better view of the ceremony
613 than the press did from the designated area.

614 (e) On or about November 1, 1998, at the start of
615 the New York City Marathon, an NYPD Deputy Inspector al-
616 lowed the family members of NYPD officers to cross the
617 Verrazano Bridge on-ramp but prevented Daily News photog-
618 rapher Bill Turnbull and a photographer from The New York
619 Times from doing so.

620 (f) On or about March 27, 1997, WCBS cameraman Ri-
621 cardo Sanchez was attempting to get footage of an extin-
622 quished fire at the intersection of Sedgewick Avenue and
623 Kingsbridge Street (in Bronx?) when two NYPD Sergeants or-
624 dered him to go across the street. Mr. Sanchez pointed
625 out that civilians were walking by the extinguished fire
626 and standing even closer to it than he was. The officers
627 told Mr. Sanchez "not to give them a hard time" and in-
628 sisted that he move. Mr. Sanchez reluctantly obeyed their
629 orders, while the civilians were permitted to stay near
630 the extinguished fire.

631 (g) On or about March 14, 1997, WCBS cameraman Dan-
632 iel Smyksy was stationed in front of the home of Bill
633 Cosby at 18 East 71st Street in Manhattan to cover a story
634 on the murder of Mr. Cosby's son. An NYPD officer from

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635 the 19th Precinct threatened to arrest Mr. Smyksy and
636 other members of the press if they set up their equipment
637 in the street in front of Mr. Cosby's house. At the same
638 time and thereafter, the general public was permitted to
639 stand in the area placed off-limits to the media, which
640 provided a better view of the scene.

641 (h) On or about January 1, 1997, a Newsday reporter
642 [confirm identity] and the other members of the press
643 sought to report on a crime scene at 347 20th Street in
644 Sunset Park, Brooklyn, where a man shot his wife and three
645 daughters. NYPD officers set up a press pen a block away
646 from the crime scene, though continued to allow the public
647 to cross back and forth in front of the scene.

648 (i) On or about June 11, 1996, Daily News photogra-
649 pher David Handschuh, AP photographer Kathy Willens, and
650 other members of the press were denied access by NYPD Lt.
651 Klev of the 19th Precinct to all of Park Avenue between
652 East 88th Street and East 89th Street in Manhattan, which
653 was the scene of a homicide earlier that day. The general
654 public was permitted full access to the street.

655 (j) On or about June 6, 1996, Daily News photogra-
656 pher Ken Murray was ordered by an NYPD Manhattan North Pa-
657 trol Sergeant not to take photographs of a crime scene in

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658 Central Park, even though cyclists and pedestrians were
 659 permitted access to the same area from which Mr. Murray
 660 was prohibited to take photographs. A patrol car was as-
 661 signed to watch Mr. Murray to ensure that he did not take
 662 any pictures.

663 (k) On or about May 23, 1996, NYPD officers forced
 664 Daily News photographer David Handschuh to stand farther
 665 back than the general public from the scene of a car acci-
 666 dent on the 59th Street Bridge and threatened to take Mr.
 667 Handschuh's press pass if he shot any photographs. Mr.
 668 Handschuh was doing nothing to disrupt the police or pre-
 669 vent emergency workers from doing their jobs.

670 32. The foregoing conduct by the NYPD, as illus-
 671 trated by the above examples, is contrary to the NYPD Media
 672 Guidelines and inconsistent with the First Amendment and New
 673 York State Constitution.

674 ARBITRARILY CONFISCATING AND/OR THREATENING
 675 TO CONFISCATE PRESS PASSES WHEN JOURNALISTS
 676 ATTEMPT TO EXERCISE THEIR RIGHTS

677 33. While the NYPD Media Guidelines provide that Po-
 678 lice Officers should grant members of the media holding valid
 679 press cards the right to cross police and fire lines, in recent
 680 years, the NYPD has regularly denied members of the press such

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681 access and has frequently confiscated and/or threatened to con-
682 fiscate press cards when journalists attempt to exercise their
683 rights. The NYPD engages in this practice even when there is
684 no threat to public safety and the photographers and cameraper-
685 sons were not interfering with the NYPD's law enforcement func-
686 tions in any way. The following incidents are examples of such
687 misconduct:

688 (a) On or about December 1, 1998, AP photographer
689 Adam Nadell was covering an AIDS protest in front of City
690 Hall in Manhattan. The NYPD forced the press into a
691 poorly situated pen that gave them no visual access to the
692 protesters. Accordingly, Mr. Nadell attempted to take a
693 photograph from outside the pen. His press pass was con-
694 fiscated by the NYPD.

695 (b) On or about October 18, 1998, the NYPD placed
696 the press in a poorly situated pen at an appearance by
697 baseball player Sammy Sosa, giving the general public bet-
698 ter access to Mr. Sosa than the media. When members of
699 the press left the pen, NYPD officers physically pushed
700 them and confiscated the press pass of WNBC cameraman
701 Craig Bush.

702 (c) On or about June 29, 1997, AP photographer Gino
703 Domenico was standing with the public and taking photo-

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704 graphs at a memorial service for Betty Shabazz. Mr. Do-
705 menico was not disrupting the service in any way, nor did
706 he present any threat to anyone's safety. Without provo-
707 cation or justification, several NYPD officers blocked Mr.
708 Domenico's camera and confiscated his press pass.

709 (d) On or about April 10, 1997, Agence France-Presse
710 photographer Jon Levy was covering a memorial march in New
711 York City [more specific location?]. The NYPD set up a
712 press pen that was so far away from the marchers that it
713 provided no access to the scene of the demonstration.
714 When Mr. Levy refused to enter the designated press pen
715 and told officers that he wanted to stay among the march-
716 ers, his press pass was confiscated by the NYPD.

717 (e) On or about December 12, 1996, Daily News pho-
718 tographer Mike Albans arrived at the scene of a woman
719 trapped under a bus at the corner of 10th Avenue and 47th
720 Street in Manhattan. Mr. Albans attempted to take pic-
721 tures of the incident from a public sidewalk, which was a
722 considerable distance from the scene and behind police
723 lines, but NYPD officers ordered him to stand further back
724 than the public, at a spot where he had no view of the
725 scene. When Mr. Albans attempted to take photographs from
726 a different position, which was further away and still be-

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727 hind police lines, he was shadowed by a Police Officer who
728 identified himself as Officer Donahue. Officer Donahue
729 physically blocked Mr. Albans' view and prevented him from
730 taking photographs of the scene. When the victim was put
731 into an awaiting ambulance, Mr. Albans made another at-
732 tempt to photograph the scene from behind police lines
733 when he was accosted by another NYPD officer who physi-
734 cally pushed Mr. Albans' chest twice, stopped him from
735 shooting the scene, and violently yanked his press card
736 from around his neck. At no time was Mr. Albans given ac-
737 cess to the scene to take photographs.

738 34. The foregoing conduct by the NYPD, as illus-
739 trated by the above examples, is contrary to the NYPD Media
740 Guidelines and inconsistent with the First Amendment and New
741 York State Constitution.

742 DEFENDANTS' AWARENESS OF, AND ACQUIESCENCE IN
743 THE POLICY, CUSTOM AND PRACTICE OF DENYING
744 PLAINTIFFS AND OTHER JOURNALISTS THEIR
745 CONSTITUTIONAL RIGHTS TO GATHER THE NEWS

746 35. Plaintiffs have repeatedly informed Defendants,
747 in person and in writing, of the NYPD's pattern of First Amend-
748 ment and state constitutional violations against Plaintiffs and
749 other members of the press, citing specific instances of police

- 34 -

750 misconduct, including but not limited to most of the examples
751 cited above.

752 36. Despite Defendants' knowledge of the NYPD's pol-
753 icy, custom, and practice of First Amendment and state consti-
754 tutional violations against Plaintiffs and other members of the
755 press, Defendants have failed to stop the illegal policy, cus-
756 tom, and practice from continuing even though it is within
757 their power to do so.

758 FIRST CAUSE OF ACTION
759 (First Amendment)

760 37. Plaintiffs repeat, reallege and incorporate the
761 allegations in the foregoing paragraphs as though fully set
762 forth herein.

763 38. The NYPD has followed and continues to follow an
764 unwritten municipal policy, custom, and practice of interfering
765 with Plaintiffs' access to newsworthy events in public and pri-
766 vate places by (a) physically blocking cameras and/or visual
767 access to newsworthy events, (b) confining Plaintiffs' photog-
768 raphers and reporters to press pens and other areas that pro-
769 vide no visual access to the scene of newsworthy events, (c)
770 confining Plaintiffs' photographers and reporters to "press
771 pens" or other areas that provide limited visual access to the
772 scene of newsworthy events while the general public is afforded

May-04-99 06:05pm From:CAHILL GORDON : 21

212-269-5420

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- 35 -

773 unfettered access, and (d) arbitrarily confiscating and/or
774 threatening to confiscate the press passes of Plaintiffs' pho-
775 tographers and reporters who try to assert their First Amend-
776 ment rights.

777 39. Each of these four practices separately and all
778 of them combined constitute a municipal policy, custom, and
779 practice that has denied and continues to deny Plaintiffs their
780 rights under the First and Fourteenth Amendments of the United
781 States Constitution to gather the news.

782 40. Defendants Giuliani, Safir, and the City of New
783 York have known of the existence of these illegal policies,
784 customs, and practices, have been asked to remedy them on nu-
785 merous occasions by various Plaintiffs, and have failed to do
786 so.

787 41. Defendants Giuliani, Safir, and the City of New
788 York have, on information and belief, directed and, in any
789 event, knowingly countenanced, acquiesced in, condoned, and im-
790 plicitly encouraged these policies, customs, and practices by
791 failing to take steps necessary to abolish the aforesaid poli-
792 cies, customs, and practices even after repeated requests by
793 Plaintiffs to do so.

-36-

794 42. Defendants' failure to respond to, prevent, or
795 discourage the NYPD's policies, customs, and practices of vio-
796 lating the First Amendment rights of Plaintiffs and other mem-
797 bers of the press has caused and continues to cause Plaintiffs'
798 irreparable harm for which Plaintiffs have no adequate remedy
799 at law.

800 SECOND CAUSE OF ACTION
801 (New York Constitution)

802 43. Plaintiffs repeat, reallege and incorporate the
803 allegations in the foregoing paragraphs as though fully set
804 forth herein.

805 44. The NYPD has followed and continues to follow an
806 unwritten municipal policy, custom, and practice of interfering
807 with Plaintiffs' access to newsworthy events in public and pri-
808 vate places by (a) physically blocking cameras and/or visual
809 access to newsworthy events, (b) confining Plaintiffs' photog-
810 raphers and reporters to press pens and other areas that pro-
811 vide no visual access to the scene of newsworthy events, (c)
812 confining Plaintiffs' photographers and reporters to "press
813 pens" or other areas that provide limited visual access to the
814 scene of newsworthy events while the general public is afforded
815 unfettered access, and (d) arbitrarily confiscating and/or
816 threatening to confiscate the press passes of Plaintiffs' pho-

- 37 -

817 tographers and reporters who try to assert their rights to
818 gather the news under article I, section 8 of the Constitution
819 of the State of New York.

820 45. Each of these four practices separately and all
821 of them combined constitute a municipal policy, custom, and
822 practice that has denied and continues to deny Plaintiffs their
823 rights under article I, section 8 of the Constitution of the
824 State of New York to gather the news.

825 46. Defendants Giuliani, Safir, and the City of New
826 York have known of the existence of these illegal policies,
827 customs, and practices, have been asked to remedy them on nu-
828 merous occasions by various Plaintiffs, and have failed to do
829 so.

830 47. Defendants Giuliani, Safir, and the City of New
831 York have, on information and belief, directed and, in any
832 event, knowingly countenanced, acquiesced in, condoned, and im-
833 plicitly encouraged these policies, customs, and practices by
834 failing to take steps necessary to abolish the aforesaid poli-
835 cies, customs, and practices even after repeated requests by
836 Plaintiffs to do so.

837 48. Defendants' failure to respond to, prevent, or
838 discourage the NYPD's policies, customs, and practices of vio-

May-04-99 06:06pm From:CAHILL GORDON 1 21

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T-738 P.48/52 F-987

-38-

839 lating the rights of Plaintiffs and other members of the press
840 under article I, section 8 of the Constitution of the State of
841 New York has caused and continues to cause Plaintiffs' irrepa-
842 rable harm for which Plaintiffs have no adequate remedy at law.

843 WHEREFORE, Plaintiffs pray:

844 (1) That this Court declare that the NYPD has followed an
845 unwritten municipal policy, custom, or practice of
846 interfering with Plaintiffs' access to newsworthy
847 events in public and private places by (a) physically
848 blocking cameras and/or visual access to newsworthy
849 events, (b) confining Plaintiffs' photographers and
850 reporters to press pens or other areas that provide
851 no visual access to the scene of newsworthy events,
852 (c) confining Plaintiffs' photographers and reporters
853 to "press pens" or other areas that provide limited
854 visual access to the scene of newsworthy events while
855 the general public is afforded unfettered full ac-
856 cess, and (d) arbitrarily confiscating and/or threat-
857 ening to confiscate the press passes of Plaintiffs'
858 photographers and reporters who try to assert their
859 rights under the U.S. and New York Constitutions,
860 which policy, custom or practice has been acquiesced
861 in, condoned, and implicitly encouraged by Defendants

-39-

862 in violation of Plaintiffs' rights under the First
863 and Fourteenth Amendments to the U.S. Constitution
864 and article I, section 8 of the Constitution of the
865 State of New York;

866 (ii) That this Court permanently enjoin all of the Defen-
867 dants from continuing the foregoing policy, custom,
868 and practice;

869 (iii) That this Court enter declaratory and injunctive re-
870 lief necessary and appropriate to remedy Defendants'
871 violations of Plaintiffs' rights under the First and
872 Fourteenth Amendments to the U.S. Constitution and
873 article I, section 8 of the Constitution of the State
874 of New York, including an order:

875 (a) requiring Defendants to enforce the NYPD Media
876 Guidelines, to bring their existence to the at-
877 tention of all members of the police force, and
878 to provide a mechanism whereby members of the
879 press can file complaints for guidelines viola-
880 tions and those officers who fail to follow the
881 guidelines will be disciplined;

882 (b) requiring Defendants to refrain from using pens
883 to segregate the press and from restricting

-40-

884 press access unless it is strictly necessary, in
885 cases where no alternatives exist to delineating
886 a crime or accident scene for law enforcement or
887 public order purposes and to ensure that in
888 cases where press access is restricted, the
889 press is permitted access to the most advanta-
890 geous location, and will in no instance be pro-
891 vided less access than that accorded to the gen-
892 eral public.

893 (c) requiring the establishment of an oversight com-
894 mittee or ombudsman, which is to be granted suf-
895 ficient power and responsibility to resolve on-
896 going problems between the press and the NYPD
897 and to effectively monitor the NYPD's compliance
898 with the NYPD Media Guidelines;

899 (d) enjoining NYPD officers from confiscating press
900 cards without a hearing and determination that
901 there is "good cause" for confiscation due to
902 knowing interference with the NYPD's law en-
903 forcement functions;

904 (iv) That this Court enter an order granting Plaintiffs
905 the costs and disbursements of this action, including

- 41 -

906 reasonable attorneys' fees pursuant to 42 U.S.C.

907 § 1988; and

908 (v) That this Court enter an order granting Plaintiffs
909 such other, further and different relief as the Court
910 may deem just and proper.

911 Dated: New York, New York
912 May __, 1999

913 CAHILL GORDON & REINDEL
914 (a partnership including a
915 professional corporation)

916 By: _____
917 Floyd Abrams (FA-0902)
918 Jonathan Donnellan (JD-9631)
919 Joel Kurtzberg (JK-1552)
920 80 Pine Street
921 New York, New York 10005
922 (212) 701-3000

923 Attorneys for Plaintiffs

924



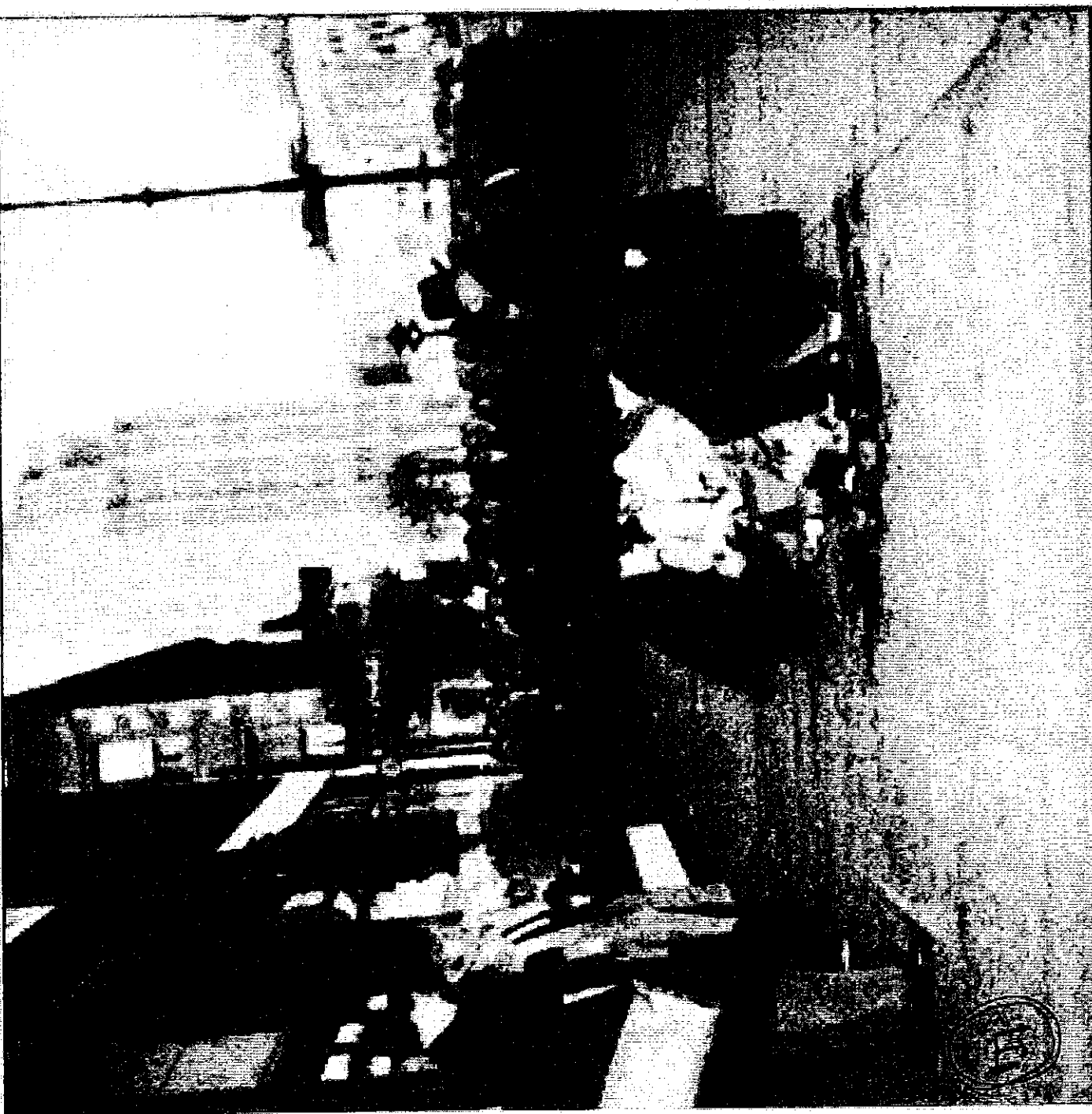
On September 26, 1957, a tragic accident occurred on an elevated section of the Seventh Avenue subway line at 234th Street in the Bronx. An empty train rumbled into the rear of another, killing the operator. A photographer has made it to the roof of the wreck as the last strange point of the rescue efforts at corner of the Daily News.

C

During the last year of the war, photographers and shutter-to-shutter with eyes as fast as James Thompson's were everywhere. And the Army set up the first use of a fast film speed facility during about mid-February. It was a long fight to get the Army's corner of the



D



In a photograph included in the better access to scenes once afforded the press, two photographers with police press cars prominently displayed their hats, get a close look at the aftermath of 1951 shoot-out on the Avenue in Brooklyn. The crowd of onlookers is kept at bay. (Credit: The New York City Municipal Archives.)

**PATROL GUIDE**

Section: Command Operations

Procedure No. 212-49

INCIDENTS INVOLVING MEDIA REPRESENTATIVES

DATE ISSUED	DATE EFFECTIVE	REVISION NUMBER	PAGE
06-01-11	06-01-11		1 of 2

PURPOSE To cooperate with media representatives by not interfering or allowing others to interfere with media personnel acting in their news gathering capacity.

NOTE A member of the press with proper credentials may not be excluded from an area where the general public has access.

PROCEDURE Whenever a member of the service (uniformed or civilian) becomes involved in an incident or confrontation with media personnel or media personnel are harassed, harassed or their vehicle/equipment are vandalized/damaged at the scene of news events:

- | | |
|--|--|
| UNIFORMED MEMBER OF THE SERVICE | 1. Determine if any threat to safety of media representatives exists and take appropriate action. |
| | 2. Request response of a supervisory officer. |
| SUPERVISORY MEMBER | 3. Cooperate with and assist media representatives and provide safe access to the scene, if possible. |
| | 4. Conduct immediate investigation if member of the media is assaulted, harassed or their vehicle/equipment is vandalized/damaged. |
| | 5. Attempt to obtain third party witnesses if confrontation with members of the service or others. |
| | 6. Request all parties, including witnesses, if possible, to report to precinct of occurrence for further investigation, when necessary. |
| | 7. Notify the Office of the Deputy Commissioner, Public Information without delay. |

NOTE The Office of the Deputy Commissioner, Public Information, is available 24 hours a day, 7 days a week for consultation and/or response to incidents involving the media. Members of the service are required to immediately notify the Deputy Commissioner, Public Information of any incident involving the media, regardless of the outcome of that incident.

- | | |
|---------------------|------------------------------------|
| DESK OFFICER | 8. Notify: |
| | a. Commanding officer/duty captain |
| | b. Lieutenant platoon commander |
| | c. Operations Unit. |

- | | |
|-------------------------------------|--|
| LIEUTENANT PLATOON COMMANDER | 9. Respond to command, if in the field, and under the supervision of the commanding officer/duty captain, conduct investigation of incident. |
|-------------------------------------|--|

NOTE The commanding officer/duty captain will perform the duties of the lieutenant platoon commander if the platoon commander is unavailable.

F

PATROL GUIDE

REPORT NUMBER	DATE EFFECTIVE	REVISION NUMBER	PAGE
512-49	08/01/13		2 of 2

- LIEUTENANT PLATOON COMMANDER (continued)**
10. Prepare report on **Typed Letterhead** containing details of incident and results of investigation and forward to:
- Chief of Patrol/bureau chief concerned
 - Borough commander concerned
 - Commanding Officer, Public Information Division
 - Command file.

NOTE The Office of Deputy Commissioner - Public Information will maintain a central repository of all reports received of incidents involving news media representatives.

11. Forward supplementary report, if necessary.

- COMMANDING OFFICER/ DUTY CAPTAIN**
12. Respond to command and supervise the investigation and preparation of the report by the lieutenant platoon commander.

ADDITIONAL DATA

Members of the service will not interfere with the video taping or the photographing of incidents in public places. Intentional obstructions such as blocking or obstructing cameras or harassing the photographer constitutes censorship. Working Press Cards clearly state the bearer "is entitled to cross police and fire lines." This right will be honored and access will not be denied. However, this does not include access to interior crime scenes or areas frozen for security reasons.

In order to cooperate more fully with members of the news media and provide them with access to cover newsworthy events, the following guidelines will be adhered to unless safety interests or proper performance of police duties require otherwise:

- To the extent it is feasible to do so, the media's access to demonstrations on private property will not be impeded by the Department.
- The media will be given access as close to the activity as possible, with a clear line of sight and within hearing range of the incident.
- When incidents spill over or occur on private property, members of the media will not be arrested for criminal trespass, unless an owner or representative expressly indicates that the press is not to be permitted to enter or remain on the property.
- If the ranking officer at the incident determines that press access must be restricted in certain circumstances (i.e., in order for the Department to carry out its law enforcement functions), he retains the discretion to do so.

RELATED PROCEDURES Information Concerning Official Business of Department (P.G. 212-76)
Release of Information to News Media (P.G. 212-77)

FORMS AND REPORTS Typed Letterhead

UNITED STATES DISTRICT COURT
SOUTHERN DISTRICT OF NEW YORK

RICHARD BLACK; ALAN SALISBURY; WILLIE HAMILTON;
EDWARD S. RICKARDS, J.R., and JAMES BRIDGES
themselves and all others similarly situated,

Plaintiffs,

-against-

MICHAEL CQDD, individually and as Police
Commissioner of the City of New York; Patrolman
PAUL A. BERT; Patrolman ROBERT CRUZ; Lieutenant
DANIEL DILLON; NEW YORK CITY POLICE DEPARTMENT;
CITY OF NEW YORK,

Defendants.

:73 Civ. 5283
(JMC)

STIPULATION
AND ORDER
OF DISMISSAL

MICROFILM

JUN 7 1977

It is stipulated by and between the attorneys for the parties herein that it is the policy of the New York City Police Department and the defendants that when a person (or persons) is detained, stopped or arrested in public areas, a person or persons not involved in the conduct for which the first person is stopped or arrested may remain in the vicinity of the stop or arrest as an onlooker or onlookers, subject to the safety of the person stopped, the third persons, the general public, and officers of the Police Department, and to provisions of law e.g. P.L. §195.05. The provisions of this order are intended solely as a settlement of the above entitled litigation, and do not constitute an admission that the above policy has been violated by defendants, or any of them. In the following provisions, the term "officer" refers to New York City police officers, agents of the defendants.

1. A person remaining in the vicinity of a stop or arrest (herein after an "onlooker") shall not be subject to arrest for violation of Penal Law §195.05 unless the officer has probable cause to believe a violation of Section 195.05 exists.

B

2. None of the following constitutes probable cause for arrest or detention of an onlooker unless the safety of officers or other persons is directly endangered or the officer reasonably believes they are endangered or the law is otherwise violated:

- (a) Speech alone, even though crude and vulgar;
- (b) Requesting and making notes of shield numbers or names of officers;
- (c) Taking photographs;
- (d) Remaining in the vicinity of the stop or arrest.

3. Whenever an onlooker is arrested or taken into custody, the arresting officer shall report the action to the supervisor at the station house or other place where the person is taken. Section 110-2 and 110-7 of the Patrol Guide of the New York City Police Department (copies attached), shall be complied with.

4. Defendants shall notify all officers and other employees of the Police Department of the terms of this stipulation by appropriate department order within 60 days of the entry of this order. Such order shall embody the terms of paragraphs 1 through 8 of this order. Area commanders will be informed that the basis for the said departmental order is the settlement of this litigation and that the terms of this order are part of the departmental order. Area commanders shall inform precinct commanders of the existence of this order.

5. Costs, disbursements and attorneys' fees are waived by all parties and their attorneys.

The above provisions of this order shall and the same hereby do constitute the final judgment of this court upon the controversy between defendants, plaintiffs and the plaintiff class. In all other respects, the claims of the plaintiffs are dismissed with prejudice.

Dated: New York, New York
June 1, 1977

Paul G. Chevigny
PAUL G. CHEVIGNY
ALAN H. LEVINE
Attorneys for Plaintiffs

W. BERNARD BUCHLAND
By: *Robert J. D'Amico*
CORPORATION COUNSEL
Attorney for Defendants

SO ORDERED: *John M. Cannello* 6/2/77

John M. Cannello
U.S.D.J.

JK

MADE A TRUE COPY ON

THIS DATE 7-19-12

BY

Wail
() Clerk
☒ Deputy

JUL-28-89 12:06

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JUL-29-1999 12:32 Case 1:15-cv-09592-JPO Document 37-2 Filed 06/30/16 Page 19 of 42 P.02/06



THE CITY OF NEW YORK
LAW DEPARTMENT
 100 CHURCH STREET
 NEW YORK, N.Y. 10007-2601

MICHAEL D. HESS
 Corporation Counsel

(212) 788-0800

July 29, 1999

Floyd Abrams, Esq.
 Cahill, Gordon & Reindel
 80 Pine Street
 New York, New York 10005

Dear Mr. Abrams:

In light of our discussions to resolve the issues identified by your clients regarding police interaction with members of the media, and to ensure that access is provided to working members of the press to the fullest extent possible, the New York City Police Department ("NYPD") is reaffirming and implementing the following procedures:

1. The Police Commissioner will issue a formal Policy Statement no later than August 12, 1999, which will, as discussed with your clients, reaffirm the NYPD's commitment to Patrol Guide Sections 116-51 and 116-53. As with all policy statements, this will become a permanent record of the NYPD and will be binding on all members of the Department.
2. The Policy Statement will be distributed to the Department's Executive Staff within three (3) days of its issuance. Additionally, an official message will be transmitted via the Finest Message System which will direct that the Policy Statement be read at ten consecutive roll calls and will further direct Members of the Service to the relevant provisions of the Patrol Guide with an indication that such provisions should be reviewed and adhered to strictly. (The relevant provisions of PG - 116-51 and 116-53 will be transmitted in their entirety).
4. The Police Academy will amend and amplify existing training curricula to reflect the provisions of the Policy Statement.
5. The NYPD, through the auspices of the Office of the Deputy Commissioner for Public Information, ("DCPI") will continue to have a representative available 24 hours a day, seven days a week to accept telephone calls from the press or Members of the Service. Additionally, DCPI will track all Unusual Occurrence Reports prepared pursuant to Patrol Guide Section 116-53 in a system which will

H

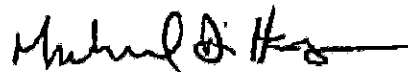
be developed for such purpose. To the extent information is available and to the extent it is practicable, DCPI will provide notice of receipt of such report to the relevant editorial manager. Such information will be made available to the public upon request.

6. The Police Commissioner and myself will meet with you and your clients six (6) months from the date of this letter to evaluate any issues arising from police - media interaction. Of course, in the event that issues arise that should be addressed before that period of time, we will make ourselves available to you and your clients.

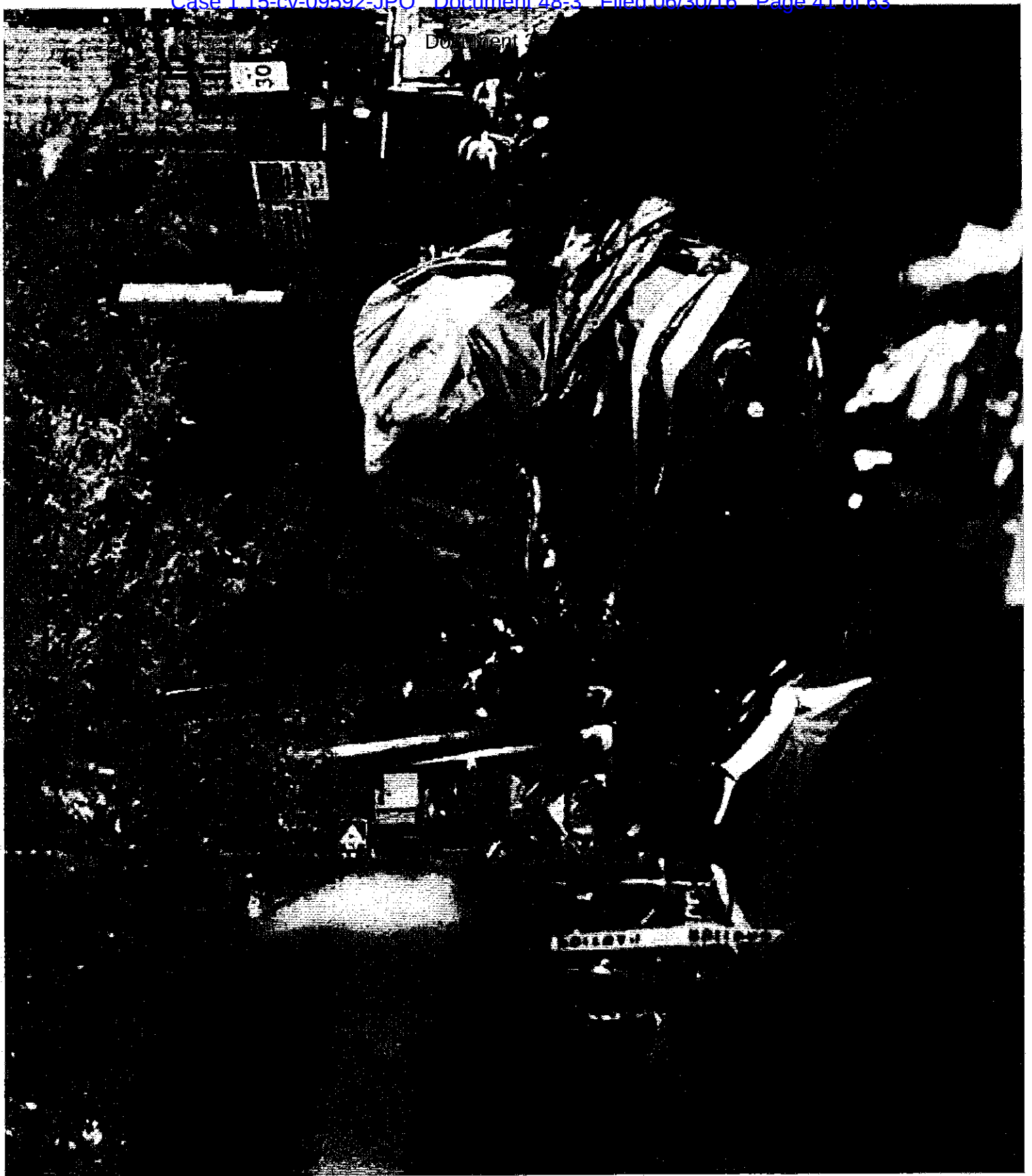
Allow me to thank you and your clients for the professional and effective manner in which this situation has been handled. By resisting the temptation to sensationalize the issues raised in connection with this matter, your clients have demonstrated their commitment to moving forward in their relationship with the NYPD. In the spirit of this agreement, I am pleased that your clients are continuing to exercise such professionalism and restraint. As we have discussed, although strong positions can be taken on behalf of the actions of each of our clients, it is my view that the goal of improving relations between our respective clients has been greatly served by the work we have done in putting those disagreements behind us.

As always, if I can be of any assistance, please do not hesitate to call upon me.

Very truly yours,



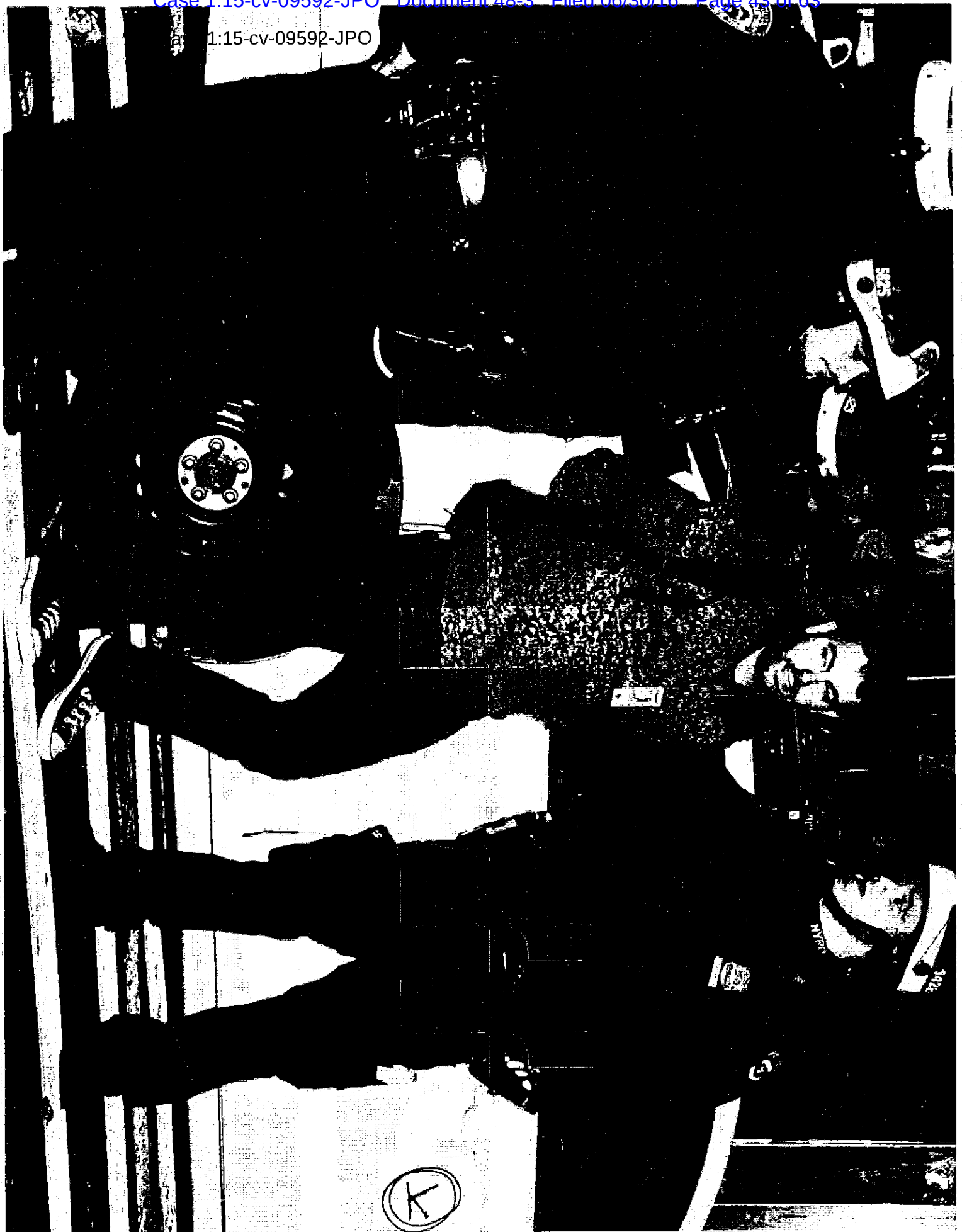
Michael D. Hess



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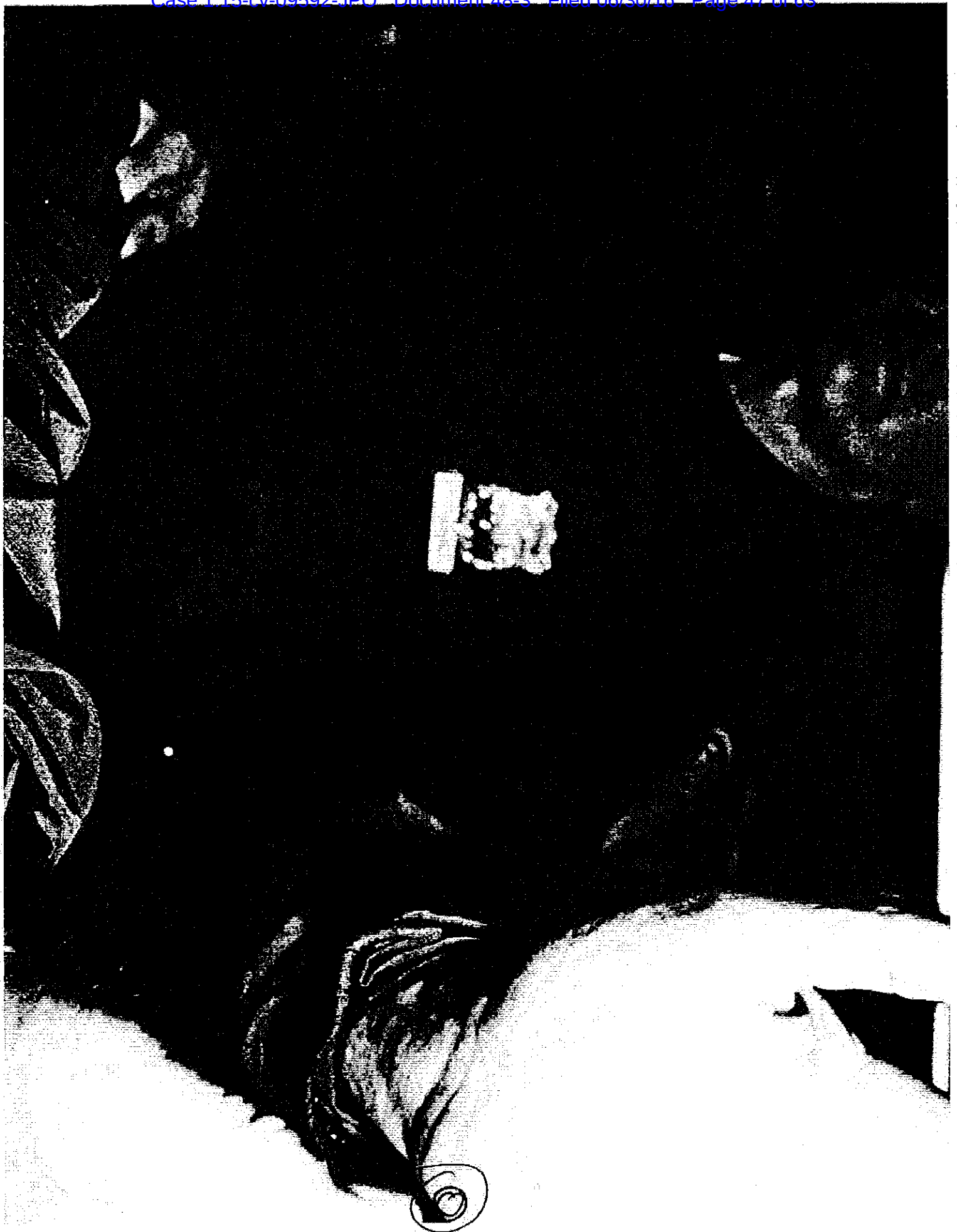




ted at Occupy Wall Str



2:11 / 2:17





National Press Photographers Association, Inc.

The Society of Visual Journalists

1100 M&T Center • 3 Fountain Plaza
Buffalo, NY 14202
Phone: 716.566.1484 • Fax: 716.608.1509
lawyer@nppa.org

VIA EMAIL

October 1, 2012

Commissioner Raymond W. Kelly
New York Police Department
1 Police Plaza
New York, NY 10007

Re: Recent Events Involving Police Press-Relations

Dear Commissioner Kelly,

As a follow-up to our meeting on November 23, 2011, after which you issued your FINEST message "to remind members of the service of their obligations to cooperate with media representatives acting in a news-gathering capacity at the scene of police incidents," I am writing on behalf of the organizations listed below in order to address recent events involving members of the press and your department.

On August 4, 2012, New York Times photographer Robert Stolarik was interfered with and arrested in the Bronx while taking pictures of an arrest which was part of the "stop and frisk" program. Correspondence was exchanged between George Freeman, DCPI Paul Browne, ADCLM Deborah Zoland, ADCLM Thomas Doepfner and I regarding this matter. After much effort by all parties his equipment was returned a week later and his credentials were returned on 8/23/12. Despite our repeated assertions that Mr. Stolarik's arrest was completely unwarranted, the charges of obstruction of governmental administration and resisting arrest remain; and we have yet to receive the report from the IAB investigation in which Mr. Stolarik fully cooperated. We are also deeply concerned because his arrest appears to be in direct contravention of a 6/2/77 Stipulation and Order in the U.S. District Court for the Southern District of New York in the matter of *Black v. Codd*, which was incorporated verbatim into the NYPD Patrol Guide in 2000 at PG 208-03 under the heading "Observers at the Scene of Police Incidents."

On Monday, September 17, 2012, in violation of both the FINEST message and Patrol Guide directives, members of the service, including command and supervisory personnel, interfered with, assaulted, detained and in some cases arrested members of the media who were on a public street covering the anniversary of the Occupy Wall Street protests.

According to reports from the scene along with viewed videos, a police lieutenant repeatedly told journalists, including many with NYPD-issued credentials, they could not be on a section of Broadway just north of Wall Street. He was heard saying "This is a protest" and once again that photographers were not permitted to be there. He also can be heard telling a group of reporters and photographers, including several with NYPD-issued credentials, that they could not continue to use cameras in a public area.

P

Letter of the NYPD to the Media Organization
September 30, 2012

Page 2

Officers then used batons to shove groups of credentialed journalists north on Broadway and also threatened another group of credentialed journalists with arrest if they did not leave the sidewalk on the west side of Broadway. This occurred at the same time police allowed members of the public access to that area.

In another incident on the same day, a reporter with NYPD-issued press credentials was told by an officer that he could not pass a barricade and walk down a sidewalk because "the stock exchange is not accepting media today." There is also video showing a private stock exchange guard manning a police barricade at which he checked IDs. It was apparent that police had abrogated their authority and allowed this person to determine who was eligible to walk along a public sidewalk at the same time denying access to members of the press. While we commend some command staff for intervening on behalf of credentialed media, there were far too many instances to be ignored where proper procedures were not followed.

It is our strongly asserted position that while the press may not have a greater right of access than the public, they have no less right either.

What is also of grave concern is the fact that although DCPI issued press credentials may be required for admission to certain press events; it is a blatant violation of the First Amendment for officers to prevent non-credentialed members of the media from gathering and disseminating news on a street where the public has not been denied access. We strongly object to any journalists being harassed, intimidated and arrested when clearly displaying press identification solely because they were not considered to be "properly credentialed" by the police.

As the Supreme Court noted in *Branzburg v. Hayes*, 408 U.S. 665 (1972) "Liberty of the press is the right of the lonely pamphleteer who uses carbon paper or a mimeograph just as much as of the large metropolitan publisher who utilizes the latest photocomposition methods." In *Von Bulow v. Von Bulow*, 811 F.2d 136 (2d Cir. 1987), the U.S. Court of Appeals for the Second Circuit, similarly stated that "an individual successfully may assert the [New York] journalist's privilege if he is involved in activities traditionally associated with the gathering and dissemination of news, even though he may not ordinarily be a member of the institutionalized press." In that same vein, the U.S. Court of Appeals for the First Circuit noted that such constitutional protections "cannot turn on professional credentials or status." *Glik v. Cunniffe*, 655 F.3d 78 (1st Cir. 2011).

Given these ongoing issues and incidents we believe that more is needed in order to improve police-press relations and to clarify the ability of credentialed and non-credentialed journalists to photograph and record on public streets without fear of intimidation and arrest. Therefore, we urge you meet with us once again so that we may help devise a better system of education and training for department members starting from the top down.

Thank you for your anticipated cooperation.

Very truly yours,

Mickey H. Osterreicher

Mickey H. Osterreicher
General Counsel

cc: Paul J. Browne, DCPI (via email)

On behalf of:

George Freeman, The New York Times
Matthew Leish, The New York Daily News
Karen Kaiser, The Associated Press
Shmuel Bulka, Thomson Reuters
Craig Lindner & Jason Conti, Dow Jones
Larry Seary, New York Press Club
Diane Kennedy, New York Newspaper Publishers Association
David Pokress, New York Press Photographers Association
Eugene Mopsik, American Society of Media Photographers
Bruce Brown, Reporters Committee for Freedom of the Press
Kathleen Kirby, Radio Television Digital News Association
Sonny Albarado, Society of Professional Journalists
Carlos Lauría, Committee to Protect Journalists

The New York Times
Company



David McGraw
Vice President and
Assistant General Counsel

May 21, 2014

620 Eighth Avenue
New York, NY 10016
mcgraw@nytimes.com
tel 212 556-4031
fax 212 556-4634

VIA FEDERAL EXPRESS

Mr. Steve Davis
Deputy Commissioner for Public Information
New York City Police Department
1 Police Plaza
New York, NY 10038

Re: Lt. Eugene Whyte Incident

Dear Commissioner Davis:

I am writing to raise our concerns about an incident that occurred on Friday, May 16, 2014 involving Lt. Eugene Whyte, who singled out one of our photographers and interfered with his journalistic work at the scene of a crime. I ask for the opportunity to discuss this matter with you and Lt. Whyte so we can avoid similar incidents in the future.

Robert Stolarik, a freelance photojournalist, was shooting pictures for The Times at an Upper East Side location where a robbery suspect had been shot and killed. Mr. Stolarik was not inside an area designated as a crime scene that was "off-limits." Yet, Lt. Whyte ordered Mr. Stolarik to put down his camera and leave the location. A review of a video of the incident shows that Mr. Stolarik was standing in a public place. Additionally, at least one other photographer was actually closer to the scene of the shooting than Mr. Stolarik and that reporter was not restricted from newsgathering.

It goes without saying that a journalist, like any other citizen, has a right to take photographs of public events while standing in a public place. Why Lt. Whyte decided to

Q

deny Mr. Stolarik that right is a mystery, but whatever his reason, his actions were an unacceptable interference with the work of a journalist and appear to contravene the Police Department's own Patrol Guide.

More than that, Lt. Whyte's targeted behavior towards Mr. Stolarik - including comments on how he should "be a gentleman" - is a disservice to the role DCPD has traditionally played: to help news organizations cover stories of importance to New Yorkers and to work with the press to prevent interference by junior officers in the field.

I understand the need of officers to control access to crime scenes and the tensions that can arise when the public is present at a scene. But nothing like that was the case on Friday. For whatever reason, Mr. Stolarik became the focus of Lt. Whyte's displeasure. Mr. Stolarik asserted his legal rights, and he then found himself prevented from continuing to do his job.

If there is something I am missing about the chain of events, I would be glad to hear it. But these kinds of confrontations should not occur. The Patrol Guide makes clear the obligations of officers in dealing with the press at a crime scene. The Guide was not followed on Friday, and it should have been.

Sincerely,

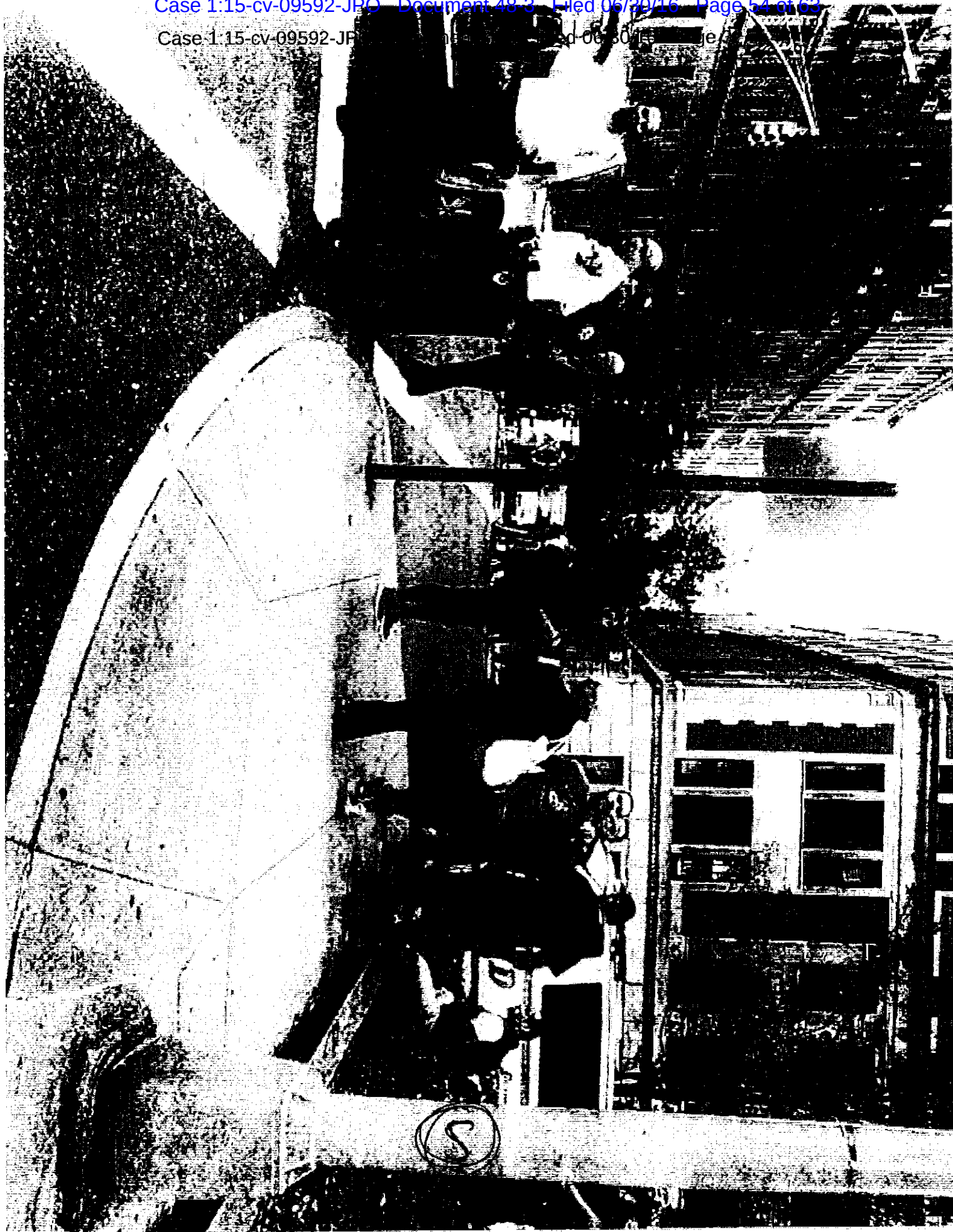


David E. McCraw

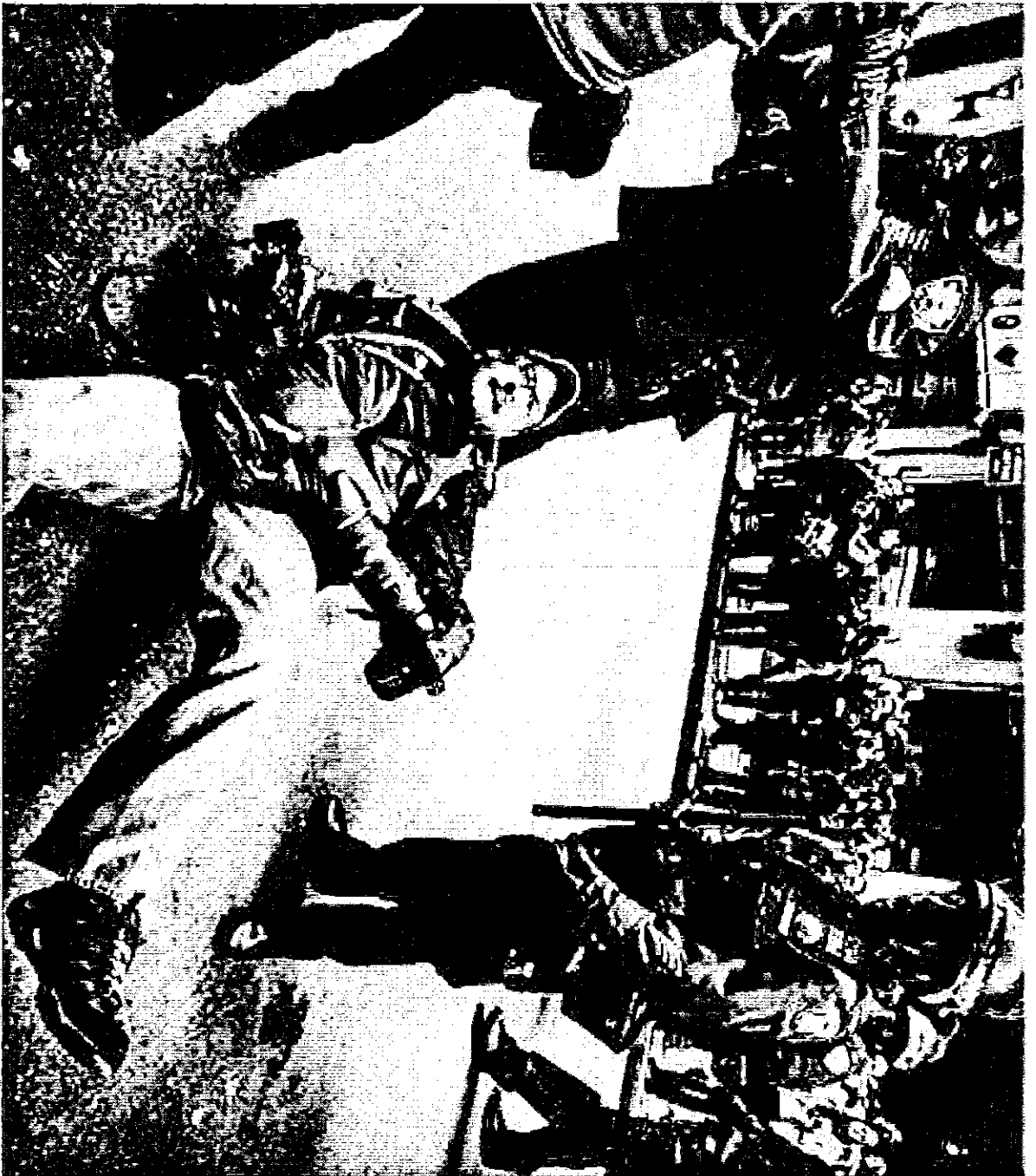
harasses member of the press



0:43 / 0:47







Photographer Andrew Gombert of EPA is knocked to the ground by the police during an Occupy Wall Street demonstration in New York November 17, 2011. Hundreds of Occupy Wall Street protesters marched through New York's financial district toward the stock exchange on Thursday to protest economic

5



DISTRICT ATTORNEY
COUNTY OF NEW YORK
ONE ROLAN PLACE
NEW YORK, N.Y. 10013
(212) 325-9000



CYRUS R. VANCE, JR.
DISTRICT ATTORNEY

October 29, 2014

Jeffrey Emdin
499 7th Avenue
Suite 12N
New York, NY 10018

Re: People v. JASON NICHOLAS
Docket No. 2014NY071565

Dear Mr. Emdin:

I recently had an opportunity to meet with the eye witnesses in this case. Based on those meetings, a review of the Detective's "DDS's" and the related 911 call, I am making the following disclosures:

1. An anonymous witness called 911 and made the following statement, in substance, to the 911 representative:
 - a. "Someone is fighting at 93rd and Park Avenue. It's a police officer I think and a guy with a bicycle, but he's asking me to contact the police. It's 2 men. They are in the middle. No, I don't see any weapons. No, no one needs an ambulance. Two male white. One with a Cadillac SUV. He's hitting him in the grass. I don't know. He's going to kill him. I don't know what is happening. One male is wearing a black suit and came from a black Cadillac SUV. Other man was on a bicycle. They were fighting. The male on the bicycle is wearing beige shorts and white shirt. And right now the guy in the suit is hitting him. Oh my god, he's going to kill him. No weapons, with his hands, he's strangling him."
2. A detective reached out to the above anonymous caller and that caller made the following statement to the detective:
 - a. "I was walking from the east side to the west side of East 93rd Street on Park Avenue when I saw a black Cadillac. The truck is the big one. The truck pulled into an angle at the corner blocking a bike rider. The driver of the vehicle exited the truck. He was a white guy, bald and tall. He was wearing a navy blue suit. He grabbed the rider of the bike and dragged him down the middle of Park Avenue. He held him down to the ground."

and was strangling him. Both guys asked for us to call the police. I called the police and they came fast."

3. During a phone conversation and a separate meeting with Joshua Holland, (518) 269-8533, he stated, in substance, to me:

a. He was walking northbound on the east side of Park Avenue, crossing 93rd Street when he heard shouts (he could not hear what was being said). He turned and saw, who he now knows to be Mr. Crowe, either finishing getting out of his SUV or out of his SUV. He further observed Mr. Nicholas to be about 2 feet from the driver's door and he believes Mr. Nicholas was still on his bike. The car was at an angle in the intersection, facing a bit northwest. He did not observe either party swing at each other at that time and did not see Mr. Nicholas swing his bike at Mr. Crowe. Mr. Holland says he was about 3 feet away, on the median. The first thing Mr. Holland saw was Mr. Crowe grabbing Mr. Nicholas, who was on his bike and somehow ended up off his bike (Mr. Holland was not sure if Mr. Nicholas was pulled off or jumped off his bike). Mr. Crowe began shouting at Mr. Nicholas "I'm a cop. I'm a cop. You're under arrest." Mr. Crowe shouted to everyone else, "I'm a cop. Call the police." Mr. Holland further observed Mr. Crowe to have Mr. Nicholas around the neck or in a bear hug, and Mr. Nicholas was trying to push Mr. Crowe off. Mr. Crowe was holding Mr. Nicholas' shirt to keep him from getting away and Mr. Nicholas kept trying to push away. Mr. Holland observed Mr. Crowe and Mr. Nicholas "grappling" and then go down together in the median. He observed Mr. Crowe "[bring] Mr. Nicholas to the ground to control him." At that point, Mr. Crowe was on top of Mr. Nicholas and Mr. Nicholas stated in substance "You didn't show a badge. Where's your badge?" Mr. Holland also observed Mr. Crowe punch Mr. Nicholas in the face once during their struggle. He observed that while the two were on the ground Mr. Nicholas had a straight arm trying to push Mr. Crowe off and Mr. Crowe had his forearm in Mr. Nicholas' neck. Mr. Holland said this struggle on the ground with the straight arm and forearm lasted about 3 to 4 minutes and about half way through this period is when he observed Mr. Crowe drop one punch on Mr. Nicholas' face; at that time several witnesses said "Get off him. There's no reason to punch him." Mr. Holland said he never saw Mr. Nicholas punch Mr. Crowe and that the only punch that was thrown was by Mr. Crowe. Mr. Holland said he did not witness the entire incident. Mr. Holland said he did not see Mr. Crowe or Mr. Nicholas get up after the incident.

badge and he seemed to be defending himself against a citizen with no authority. Mr. Holland did not see what happened to Mr. Nicholas' bike.

4. In a meeting with Jennifer Flanagan, (508) 785-5912, she stated, in substance, to me:

- a. She was on 93rd Street, crossing Park Avenue, at the median, when she observed a black SUV parked or stopped at the light and a bicyclist. She saw the SUV "move a little, like it was ready to go" and almost hit the bicyclist. She saw the bicyclist smack the top of the SUV as a "hey, I'm here." Ms. Flanagan also heard the bicyclist yelling that the SUV ran over his foot; Ms. Flanagan did not see that happen. She saw the driver get out of the SUV and say "You're under arrest." The driver grabbed the bicyclist's arms and the two men started to have a dispute. The bicyclist was trying to pull his arms away. The driver pushed the bicyclist into the median where Ms. Flanagan was standing and the traffic started to go again. Ms. Flanagan was about 6 feet or less away from the two men. Ms. Flanagan heard the driver keep saying he's a cop and you're under arrest. She heard the bicyclist ask the driver to show I.D. and the driver telling him he doesn't have to. Ms. Flanagan saw that somehow the two men ended up in the flowers at the median with the driver on top and she heard one of the men say to call 911, but she is not sure which one; Ms. Flanagan called 911. Ms. Flanagan never saw either man punch the other, only saw them shoving each other. Ms. Flanagan did not see either of the men pulling on or choking each other using the other man's clothing. Ms. Flanagan did observe the driver holding the bicyclist down with his forearm. Ms. Flanagan did not see what happened to the bicyclist's bike. She did not see any injury to either man. Ms. Flanagan heard the bicyclist yell at the driver that the driver ran over the bicyclist's foot, and heard the driver say "what are you talking about?"

If you have any questions, please feel free to contact me at 212 335 3021.

1351 #

Specimen of 934 Park
Till Police purchased
Placed under arrest
5130 LT white of
DCHT taken possession
of press pass.
2315 Det. Interviewed
by Det. Abreu, Miguel
33 PDU 905657.
Witness by P. Murphy.
Arrest # M1482273
C1 # 5862
Arrest # ~~888~~ 1357

(X)

**PATROL GUIDE**

Section: Command Operations			
FIRE			
DATE ISSUED 08/01/13	DATE EFFECTIVE 08/01/13	REVISION NUMBER	PAGE 1 of 2

PURPOSE To protect life and property and assist the Fire Department.

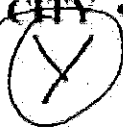
PROCEDURE Upon arriving at the scene of a fire:

- UNIFORMED MEMBER OF THE SERVICE**
1. Send an alarm or make sure one has been sent.
 2. Park RMP car to prevent interference with fire fighting operation.
 3. Direct responsible person to remain in front of location to direct fire apparatus if fire is not in view.
 4. Warn and assist occupants in evacuation of building.
 5. Take other action required by situation.

UPON ARRIVAL OF FIRE APPARATUS

- UNIFORMED MEMBER OF THE SERVICE**
6. Establish police lines beyond the fire apparatus and hydrants in use.
 - a. Establish police lines behind the building beyond fire operations, if necessary.
- PATROL SUPERVISOR**
7. Supervise members of the service.
 - a. Notify desk officer if fire is suspicious and request detectives concerned.
 8. Immediately assign uniformed members of the service to direct and control responding emergency vehicles to allow free access to affected area.
 - a. Ensure that fire hydrants remain accessible for use.
- UNIFORMED MEMBER OF THE SERVICE**
9. Permit only the following persons or vehicles to enter fire lines:
 - a. The Mayor
 - b. Members of governmental agencies in performance of duty
 - c. Employees of public service corporations in the performance of emergency duties
 - d. Persons holding unexpired:
 - (1) Working Press cards
 - (2) Fire Line cards signed by the Fire Commissioner
 - e. The Mayor's car
 - f. Police and Fire Department vehicles
 - g. Ambulances
 - h. Public service corporation vehicles for duty in connection with the fire
 - i. City agency vehicles for duty in connection with the fire
 - j. U.S. Mail vehicles
 - k. Prison vans transporting prisoners.
 10. Record following information in **ACTIVITY LOG (PDI 12-145)**:
 - a. Time and date of fire
 - b. Part of premises in which fire occurred
 - c. Type of building and number of stories
 - d. Address of building

NEW • YORK • CITY • POLICE • DEPARTMENT



PATROL GUIDE

PROCEDURE NUMBER	DATE EFFECTIVE	REVISION NUMBER	PAGE
212-58	08/01/13		2 of 2

**UNIFORMED
MEMBER OF
FIRE SERVICE
(continued)**

- e. Name and address of building owner
- f. Name and address of premises occupant
- g. Number of persons injured, if any
- h. Cause of fire, extent of damage, and any suspicion of arson (obtained from fire officer in charge)
- i. Any dangerous condition resulting from the fire.

11. Prepare **COMPLAINT REPORT WORKSHEET (PD313-152A)** if the fire is suspicious.

FIREFIGHTER

- 12. Notify Operations Unit and borough command if:
 - a. Injury or death occurs
 - b. Three alarms or more
 - c. Unusual type of fire
 - d. Cause of fire is suspicious
 - e. Forced entry by Fire Department
 - f. Relocation of tenants required.
- 13. Review **COMPLAINT REPORT** if prepared.

**REPORTS AND
FORMS AND**

ACTIVITY LOG (PD112-145)
COMPLAINT REPORT WORKSHEET (PD313-152A)
COMPLAINT REPORT (PD313-152)